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47 **Draft Outline of the Recommendation on TTFMM** 48 49 **WOMEN IN TRADE FACILITATION** 50 51 1.- Introduction. 2.- Reducing inequalities for women in her role of entrepreneurs and the labor market. 52 53 2.1.- Gender as a non-income risk of poverty 54 2.2.- Vulnerabilities of specific groups or situation (widows, maternity,...) 55 2.3.- Building capacities and empowerment of women in trade facilitation 2.4.- Designing tailored services for women to facilitate trade 56 57 3.- Women informal cross border trade 4.- Repository of policies to reduce gender equalities in trade facilitation versus gender neutral 58 5.- Need to get more data sources about Women: 59

5.1.- From the creation of new concepts related to women entrepreneurship and women work (paid and unpaid).

WOMEN IN TRADE FACILITATION - WHITE PAPER

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5.2.- Trade facilitation metrics for women –

6.- New approaches for policy makers and practitioners to facilitate trade for women

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66 1.- Introduction.

This white paper has the aim to identify ways to solve gender inequalities in trade facilitation. As part of UN/CEFACT's strategy, this paper pursue the objective to contribute to achieve the Sustainable Development Goals of United Nations to reduce gender inequalities and empower all women and girls. More specifically, UN/CEFACT is committed to facilitate trade attaining gender equality in the scope of its activities, which are the simplification, standardization and harmonization of procedures and associated information to move goods from seller to buyer and make payment alongside the trade chain.

In the context of the Trade Facilitation Agreement as a centerpiece of the Bali Package developed by World Trade Organization (WTO), gender disparities reduce the gains that can be achieved in terms of international trade opportunities and country's competitiveness and economic growth. In this regard, WTO, Intracen, UN and The World Bank are shedding some light on the fact that gender equality matters as an instrument for economic development through international trade activities.

Gender discrimination in trade facilitation has multiple dimensions. The synergies of inequalities that exist in many different areas, multiple sectors and affect a myriad of fields of knowledge that harm the integration of women in international trade. Thus, it is widely recognized that gender inequalities exist in three main areas: women in economy (as entrepreneur and labour force), women in power, and women as a decision maker. There are also distinct barriers for women by sectoral activities and professions involved in the trade chain buy-ship-pay system, such as, marine and air pilots, truck drivers, crane operators, vessel traffic services operatives, stevedores, harbour masters, traders, port managers and customs agents. Also, gender inequalities are trapped in multidisciplinary areas, which need the integration of many fields of knowledge that requires the contribution of lawyers, economists, sociologists, finance experts, statisticians, engineers, doctors, anthropologists, psychologists.

In a holistic approach, this white paper has twofold goals: reduce gender inequalities in trade procedures but also to facilitate trade to women. In this regard, the scope of this document is not merely the description of the state of the art of women in trade facilitation. More importantly, it sets some guidance to implement a mainstreaming in gender that implies tools, policies and implementation strategies. To achieve these goals, this paper also recognizes the engagement needed to achieve this goal from politicians, managers, recruiters, money lenders, economic advisors, teachers and trainers, and the full society.

2.- Reducing inequalities for women in her role of entrepreneurs and the labour market.

Women's role in trading activities can be seen under three different perspectives: as producers, traders and entrepreneurs (Brenton, et al. 2013; Higgins 2012) and workers. Despite the huge contribution of women all around the world in trading, gender disparities remain

Women are the predominant dealers and marketers of agricultural, aquaculture and artisanal industry in domestic markets, while long-distance trade that involves relatively capital-intensive techniques and higher profit margins, is carried out mainly by men. There are some reasons that are interconnected for gender imbalance: 1) Imbalanced access to assets and resources, such as, capital and land, 2) In developing countries, women has disproportional

less access to basic services, such as, water, electricity, basic banking services; 3) lack of access on business development services and skills; 4) Intra-household inequalities.

In the labour market, as a dependent worker, it is more significant that women cannot contribute to the economy to the fullest extent of their capabilities because of the constraints and barriers that they face. Alongside the supply value chain of any export or import, the access of women to some professions remains insufficient. It means that in countries where the educational gap has been overcome, women have difficulties to access to acquire technical knowledge due to the barriers for their professional development in the labor market. Many professions involved in the buy-ship-pay chain at all level of hierarchy are under the dominance of men (customs, infrastructures, transportation, internal logistics,...).

This division of labour, as entrepreneur or a worker, reflects deeply entrenched social roles that restrict women's mobility and access to productive resources within the value chain of exports. Women tend to receive "diminished" role in the society based on gender relations, gender roles and some cases gender norms.

In terms of legal framework, discrimination appears in access to assets (inheritance laws, access to credit and loans,...). The inequities affect women as workers, because there are limitations for accessing to the top levels of work, suffer salary inequalities, requires higher security protection in cross-border activities, and women have difficulties to achieve the professional knowledge. All these facts reduce the number of women that participate in activities related to trade facilitation as traders, cross border management, transportation, logistics chain management, infrastructures, ICT, advisory services, etc.

Law level of education and illiteracy are factors harm women enormously to success in micro-business. Indeed, in many African countries women make a major contribution through their involvement in the production of goods, as cross-border traders and as managers and owners of firms involved in trade. It has been estimated that the goods that female farmers produce have enormous potential for increased trade between African countries and with the global market (Brenton et al. 2013). The experience acquiered in specific programs developed by international organizations (Intracen, The World Bank, UNESCAP, etc) guiding women in improving production techniques; training them about organic certification, standards development, and international trading are having an enormous success in increasing exports and lead women to achive higher income opportunities. But also in the labor market specific tranning programs are required to provide the skills and attain access for women in international trade.

2.1.- Gender as a non-income risk of poverty

 The gender dimensions of poverty were becoming more prominent in development policy debates from th 1970s and especially since the First World Conference on Women in Mexico City in 1975 that put the relevance that just being a woman implies a higher risk of being poor. Traditionally inequalities has been analyzed by economist as the GDP development gap among countries, which gap has been reduced significantly since 1950 (Milanovic). But at the microlevel perspective, inequalities within regions, neighbourhoods and interpersonal inequalities.

 Achieving gender equality, is key to realizing human development. Very often is defended the argument of the role of women in the economic growth. It is aptly stressed that « economic growth, increases by international trade and investments and technological advance ». They all are very important. But they are means, not ends. The main objective expand people's choices, whether they help create an environment for people, men and women to develop their full potential and lead productive and creative lives.

Viewed from this perspective, gender equality will advance human development and in so doing, will also contribute to the development and efficiency of the whole economy by allowing women to develop their full potential.

2.2.- Vulnerabilities of specific groups or situation (widows, maternity, illiteracy...)

 Women represent a large proportion of the workers in the informal economy. They are assuming increasing roles as owners and managers of SMEs but face routine discrimination when applying for finance or Government support. Their vulnerability increased with the recent global economic crisis, as when formal sector workers switch to the informal economy during crises, it depresses the wages of the informal economy. As a result, women are considered as part of the "flexible" workforce that can be easily discarded during economic downturns. Inclusive trade policies therefore need to include gender appropriate measures and specifi ally target export-oriented enterprises which are owned or managed by women. Women entrepreneurship needs to be promoted and access to credit, including micro-credit should proceed on a non-discriminatory basis.

Culturally maternity, especially non-married women, and the marital status, especially widows and single women, discriminate womens from the social and professional life. They

widows and single women, discriminate womens from the social and professional life. They are neglected of being economically dependant of the oldest sons, sisters, and mothers. Women are disadvantaged in terms of literacy and education. Illiteracy, lack of information and knowledge about cross-border trade regulations and procedures impede women to benefit

from the trade and border management reforms if they are ignorant of them. Moreover, women sometimes do not have much knowledge of rules and regulations regarding the taxes and import fees. For example, one year after the East African Community (EAC) Customs Union had become operational, cross-border women traders were not aware of it and were still using illegal routes to trade goods across borders, unaware that some of the goods they were trading were not taxed (Higgins 2012). The lack of knowledge about rights and obligations in trade and illiteracy put women in the risk of being exploited, assaulted with gender-based violence, or being victim of corruptive practices from government officers (Brenton, et al. 2013, Higgins 2012, Wrigley-Asante 2013). Female cross border traders are forced to pay larger bribes than male traders or must provide sexual favors to avoid detention or goods confiscation by border officials.

2.3.- Building capacities and empowerment of women in trade facilitation

The limitations that women have to acquire assets (such land) affect their access to credit and inputs. These barriers not only mean inefficiencies in the use of land, natural resources and raw materials also, they are translated into economic inefficiencies and less trade. In terms of trade facilitation, gender inequalities exits in building enough skills for women to reduce barriers in trade and to empower women in international trade activities.

To build human capital and empower women to take up international business opportunities must be not limited to the achievement of enough technical knowledge to drafting export development plans, developing marketing strategies and conducting market research, which it is indeed crucial. More contributions in women trade support come from technical assistance programs that help to upgrade and diversify exports opportunities for women.

Constrains arise from the interplay of formal institutions and markets, in which the involvement of women in the trade community is very low. Thus, the increase of participation of women in the consultation process between traders and governments could bring a lot of opportunities for women. First, it should help to reduce inefficiencies by improving information access for women about import and export procedures, procedures of border agencies, examples of customs classification, and formalities in procedures and documentation. Second, it will help to contribute to build social and economic networking for women providing knowledge, experience and monitoring mechanisms, which could help other international women entrepreneurships to trade successfully. Third, reinforcing the role of women in the tandem of institutions and markets could reduce some gender gaps, such as:

- a) it bring trade openness and the diffusion of new information, contributing to economic empowerment of women
- b) it could help to reduce transaction costs associated with access to markets and services for women, such as, the easiness of doing business
- c) it will help to reduce barriers for women in international trade activities, improving the cooperation with customs authorities, neighbouring and third countries, and providing a better understanding about rules and process applied in trading internationally for specific products.

But gender constraints are not limited to operational barriers to export and import, it comes also for women's underrepresentation in occupations related to trade, such as transportation, customs authorities, border agencies, etc, especially in those positions that implies managerial roles in trade. Lack of representation of women in public institutions related to trade, such as, ministries, chambers of commerce, industrial associations, national trade committees, and standards and technical committees is not only a barrier to addressing discrimination in labor markets, it also limits the mechanisms to design policies that addresses gender gaps in international trade.

Mention standards and certification (not evidence of women labour force importance in certification) – related about bribe

Women's time maternity

2.4.- Designing tailored services for women to facilitate trade

Female entrepreneurs face obstacles during the start-up process and while running the business. Most women-owned enterprises do not get financial support from banks at the start-up stage, the majority of women rely on reinvested profit and proper savings (WIGB-UNIMELB 2015). Women have limited access to bank loans due to the lack of collateral. Discrimination in access to finance restricts the growth of women-owned firms and forces them to remain in the informal sector. Studies indicate that female entrepreneurs have less access to credit from banks and financial institutions than their male counterparts (Babbitt, et al. 2015). Moreover, women entrepreneurs in rural areas have problems accessing banking services. In most rural areas, banking infrastructure is non-existent which forces women to

travel to cities to conduct banking transactions. Besides being a long and time-consuming process, travelling with cash entails risks. This results in muggings, theft and deaths (UNCTAD 2014).

New financial products must be developed and new methods to measure risks should be more broadly implemented to help women to access a broader range of financial services, reduce credit barriers in international trade and assist credit takers and women in particular. There is a need to create new instruments to support and extend credit services to female-owned business and female international business for improving the functioning of credit and improving the financial accessibility for women. The design of new credit instruments for women is crucial to reduce the spiral effects of high informality and the limited access to assets for women. Traditionally, credits are linked to the credit history and the warranty of assets to secure credits. The new financial instruments to increase formal credit accessibility for women linked to the cash flow and business opportunities, instead of being linked to assets, are starting to be a successful and real solution to this trade barrier (Access Bank in Nigeria, DFCU in Uganda, Sero Lease and Finance in Tanzania). ITC worked with financial services providers to develop a loan for any client with a productive activity, with minimal documentation requirements and flexible collateral (ITC 2015).

More services for women: information technologies, transport

Travel impediments for women, unsecurity (for the goods and women)

Technical assistance – standards barriers

3.- Women informal cross border trade

In many cases women trade internationally without register their business. Informal women business are particularly abundant in impoverished regions. Informality hamper business growth since it brings difficulties to access to loans and financial services and fully develop their business in the markets. (Kistruck, 2015). Prior research has suggested such a large percentage of entrepreneurs elect not to formally register their ventures in Base-of-the-Pyramid BOP markets because the institutional environment in such settings is 'weak' (De Soto, 2000; North, 1990). Moreover, the government imposes high regulatory barriers to establish a firm, which pushes women into the informal sector (Babbitt, et al. 2015).

As long as economic transactions are not systematically recorded, most female trading activities are invisible to the government and policy-makers. Thus, trade policies and institutions neglect this segment of trade and do not offer the support informal traders need (Brenton, et al. 2013; Njikam and Tchouassi 2010).

Informal cross border trade (ICBT) in East Africa is likely to be several times larger than officially documented trade flows. It is known that seventy percent of informal cross border traders in the Southern Africa region are women (UN WOMEN 2010). Women informal cross border traders (WICBT) make a significant contribution to economic growth, government revenues and food security, bringing food products to areas where the products are in short supply (Brenton, et al. 2013). The UNIFEM baseline studies showed that women's trading activities contribute to poverty reduction, employment and wealth creation

(Ndiaye 2010). Moreover, the proceeds from the trading activities form the main source of household income for three out of every four of these traders (Brenton, et al. 2013).

Women are forced into informal trade because of the barriers they face. Among the factors that encourage traders to participate in informal trade are: multiple taxation of goods, and delays in processing export documents. Several conducted researches showed that WICBT also face problems like multiple control posts, limited transport capacities and high transport costs, poor infrastructure and storage, limited access to formal credit. Women traders face particular constraints at customs and border management. Lack of recognition and transparency, invisibility, weak governance and control for monitoring abuse and corruption at the border lead to verbal and sexual abuse, extortion, violence, physical harassment, rape, imprisonment, stigmatization and confiscation of goods.

Further, women are disadvantaged in terms of literacy and education. Lack of information and knowledge about cross-border trade regulations and procedures prevent women from taking full advantage of the opportunities created by trade. Several researches showed that women cannot benefit from the trade and border management reforms if they are ignorant of them. Moreover, women sometimes do not have much knowledge of rules and regulations regarding the taxes and import fees. For example, one year after the East African Community (EAC) Customs Union had become operational, cross-border women traders were not aware of it and were still using illegal routes to trade goods across borders, unaware that some of the goods they were trading were not taxed (Higgins 2012). Due to lack of knowledge about rights and obligations women are affected in the form of corruption and exploitation and gender-based violence (Brenton, et al. 2013, Higgins 2012). Low levels of literacy lead to situations when women traders are demanded to make both official and unofficial payments to government officials (Wrigley-Asante 2013). Female cross border traders are forced to pay larger bribes than male traders or must provide sexual favors to avoid detention or goods confiscation by border officials.

4.- Repository of policies to reduce gender equalities in trade facilitation versus gender neutral

HERE CAN HAVE BENCHMARKING AND BEST PRACTICES

5.- Need to get more data sources about Women:

Introduction paragraph. Volunteer Paloma

5.1.- From the creation of new concepts related to women entrepreneurship and women work (paid

If the activity developed by women is within the informal sector socially and economically there is not a recognition of the value added with the work done by women. In developing countries, access to water is provided by the work executed by women, not only to feed families also as a basic resource for small artisanal industries as clay, agriculture, and apparel industry. New concepts are needed to separate paid and unpaid women work, to accurate accout the female labour force.

 If the activity developed by women is within the formal sector, the creation and measurement of new concepts are needed not only to record women enterpreneurship or runned by women, but also to measure the trade facilitation components for women. It would be extremely useful to produce standard definitions and criteria for key terms (e.g. "woman-owned enterprise" and "woman-managed enterprise") and then identify indicators and data to be collected in order to monitor/evaluate women's participation in trade and the trade barriers that they face.

UN-women consultation in création of this concepts

5.2.- Trade facilitation metrics for women -

Transportation for women (organizations)

6.- New approaches for policy makers and practitioners to facilitate trade for women

It is time to recognize and expand the acknowledge of the formal policies already designed to protect the rights of women in the labour market, economic development, trade and trade facilitation.

However a decoupling effect is sticked between the policies already designed to protect women rights and the application of these policies that hamper the reduction of gender gaps that still exist (Cahill, 1997). New instruments, theories and methodologies must be applied in the field of economics to recognize the role of women in trade and empower women in trade facilitation. The application of the theories in social behaviour and psycology could reduce the gender blindness and

Awareness of the potential of women, implementation plans

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