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PREAMBLE

The purpose of establishing a National Single Window (NSW) is to streamline procedures at the border and connect traders to all relevant agencies through a single portal. The NSW should handle regulatory procedures and must, therefore, have a mandate from the government to this end. This has been well-documented in UNECE Recommendations 33, 34 and 35; establishing an NSW is also a best-endeavour obligation under the WTO Trade Facilitation Agreement.

However, as experience has shown, implementation of a national single window is not an easy task. It involves strong engagement by all government agencies and can take years before it provides the trade facilitation measures promised to traders and agencies. Also, some countries may not have a national single window.

Meanwhile, the private sector sees the benefits that such systems can provide and are not necessarily waiting for an NSW to be fully implemented. They are launching facilitation platforms, based on their own initiatives, and traders – especially small and medium enterprises (SME) – are immediately able to reap benefits.

Although UN/CEFACT still strongly advises the establishment of NSW as outlined in Recommendations 33, 34 and 35, it also recognizes the pertinence of these private sector-driven initiatives. This document aims to provide recommendations and guidance on such trade-driven initiatives.

39 I. Recommendation X: Single Submission 40 Portals

41 1 Introduction

42 The UNECE Trade Facilitation Section and the UN Centre for Trade Facilitation and Electronic Business
43 (UN/CEFACT) have continually worked on the topic of Single Window since the early 2000s. Experience
44 has shown that the implementation of a national single window as defined in the base Recommendation
45 33 is not an easy task. It involves strong engagement from all government agencies and can take years
46 to render the trade facilitation measures promised to traders and agencies.

47 Though we still believe that National Single Windows can render long term savings and facilitations, in
48 the short term, the private sector sees the benefits that such mechanisms can provide and are not
49 necessarily waiting for these to be fully implemented. They are launching facilitation platforms now and
50 traders – especially micro and small-medium enterprises – are able to reap the benefits immediately.
51 These private-sector driven initiatives correspond to what UN/CEFACT has termed “Single Submission
52 Portals” (SSP).
53

54 2 Purpose and scope

55 This document explains the principle of SSPs, the potential stakeholders and the various services such
56 systems can provide. These are all electronic, as the main purpose is to provide trade facilitation
57 measures to economic operators and eventually to government authorities.

58 The current scope concentrates on a national environment of data exchange only. Some of the different
59 examples of SSPs today include Port Community Systems, Cargo Community Systems, Data Pipelines,
60 Customs Clearance Systems, Integrated Services for MSMEs for International Trade.

61 As SSPs can provide the same or similar trade facilitation mechanisms as a National Single Window,
62 some countries may want to study either how to capitalize on such systems as a viable alternative to a
63 National Single Window or how to exchange effectively with them to streamline procedures for both
64 economic operators and government agencies.
65

66 3 Benefits

67 The Benefits are similar to those offered by National Single Window mechanisms: streamlining
68 procedures, reducing wait times due to administrative procedures, reducing cost and so on. Both
69 economic operators and government agencies should find benefits in using such systems, as outlined in
70 the Guidelines.
71
72

73 **4 International standards**

74 SSPs are defined as being electronic systems, keeping in mind that the main objective should be the
75 facilitations that can be achieved, not the electronic system itself. (i.e. the electronic system is a means
76 to achieve trade facilitation and not a goal in itself). Being electronic, the use of internationally
77 recognized and defined standards is paramount to ensure the interoperability between systems and the
78 same understanding of individual pieces of information between sender and receiver. As described in
79 the Guidelines, the main area of activity of most SSPs will be the B2B and B2G environment (business to
80 business and business to government); for this reason, we believe that UN/CEFACT defined semantics
81 and messages are the most appropriate international standards for these exchanges.
82

83 **5 Recommendation**

84 In light of the above, UN/CEFACT at its XXXX Plenary session in XXdateXX in Geneva recommended the
85 following:

- 86 • Governments put in place the legally enabling environment allowing the establishment and the
87 free-market operation of SSPs;
- 88 • Governments encourage the automated exchange of information into administrative systems
89 (Single Window, customs as well as all other administrative electronic systems that deal with
90 trade);
- 91 • Private sector operators consider putting in place SSPs in order to streamline and facilitate
92 trade;
- 93 • All actors use internationally recognized standards and harmonized business processes, ideally
94 using the models provided by UN/CEFACT.

95 Where standards, applications and technologies are no longer set by government agencies, but usually
96 by the private sector, governments are advised to co-operate with private sector operators and look for
97 interoperability options already available before developing new ones themselves.
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105 II. Guidelines to Recommendation X: 106 Single Submission Portals

107 1 Introduction

108 The purpose of establishing a National Single Window (NSW) is to streamline procedures at the border
109 and connect traders to all relevant agencies through a single portal. The NSW should handle regulatory
110 procedures and must, therefore, have a mandate from the government to this end. This has been well-
111 documented in UNECE Recommendations 33, 34 and 35; establishing an NSW is also a best-endeavour
112 obligation under the WTO Trade Facilitation Agreement.

113
114 However, as experience has shown, implementation of a national single window is not an easy task. It
115 involves strong engagement from all government agencies and can take years before it provides the
116 trade facilitation measures promised to traders and agencies. Also, some countries may not have a
117 national single window.

118
119 Meanwhile, the private sector sees the benefits that such systems can provide and are not necessarily
120 waiting for an NSW to be fully implemented. They are launching facilitation platforms, based on their
121 own initiatives, and traders – especially small and medium enterprises (SME) – are immediately able to
122 reap benefits.

123
124 Although UN/CEFACT still strongly advises the establishment of NSW as outlined in Recommendations
125 33, 34 and 35, it also recognizes the pertinence of these private sector-driven initiatives. This document
126 aims to provide recommendations and guidance on such trade-driven initiatives.

127

128 2 Single Submission Portal

129 2.1 Definition of Single Submission Portal

130 A Single Submission Portal is an access point that allows traders to exchange information, in a standard
131 format and related to a specific activity, with relevant parties and relevant government agencies.

132

133 SSPs will cover Business to Business (B2B) processes such as contracting for transport, logistics and
134 financial services. SSPs will often also facilitate regulatory processes through Business to Government
135 (B2G) information exchange, in cooperation with or within the context of a Single Window, if one exists.
136 As the business processes covered can be as varied as the types of stakeholders that can exist in an
137 international supply chain, there are a variety of types of SSPs. These are discussed below and can,
138 potentially, coexist within a same economy.

139

140 In all SSPs, regardless of the type, economic operators are, ultimately, the main 'clients' to whom the
141 offered trade facilitation services are targeted.

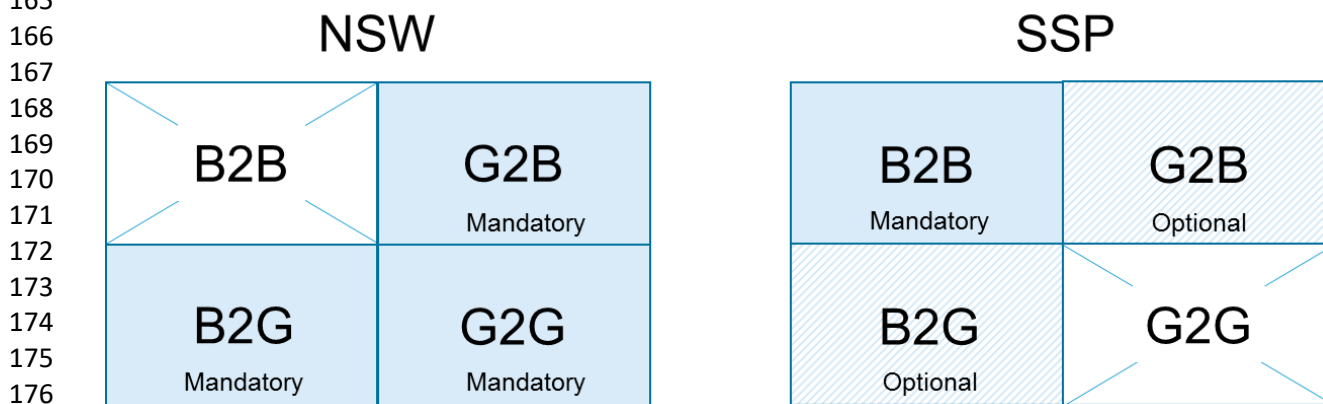
142 **2.2 Relationship between the Single Submission Portal and the Single**
 143 **Window**

144 A National Single Window, when it exists, is the obligatory gateway for all relevant regulatory
 145 information which is submitted to government authorities. If a Single Submission Portal exists in parallel
 146 to a NSW within an economy and facilitates regulatory processes through Business to Government (B2G)
 147 information exchange, then the required links should be established by the SSP with the NSW.
 148

149 More and more countries are implementing NSWs. However, as SSPs cover Business to Business (B2B)
 150 processes, the SSP may be better-positioned to provide services to its business clients in the event that
 151 such services are not provided by the NSW. When such services comply with standards used by the NSW
 152 as well as those used by its clients, the SSP can facilitate both B2G and G2B information exchange.
 153

154 In this respect, the SSP is complementary to the NSW, while each facility holds its own legal status.
 155 However, many economies have not yet established an official NSW and some NSW initiatives do not
 156 cover all of the regulatory procedures required for cross-border trade. This may oblige economic
 157 operators to continue communicating with multiple government agencies while these agencies wait to
 158 be phased into the NSW. In such situations, SSP operators cannot fully benefit from an NSW and may
 159 consider establishing facilities that cover some or all of their needs not yet included in the NSW.
 160

161 Multiple SSPs could coexist within a single economy as they are private-sector driven, and presumably
 162 motivated by economic interest. Free market competition should be allowed in order to encourage the
 163 development of new, high-performance services and it is possible that only those SSPs which provide
 164 the most positive economic benefits to their users will survive.
 165



177
 178 Fig. 1: The differences between a NSW and a SSP visualised.

179
 180 Fig. 1 shows that from a NSW it is expected that it services B2G, G2B and G2G transactions (information
 181 exchange). It also shows that from a SSP it may be expected that it services B2B but may also service
 182 B2G and G2B.
 183

184 Comparing both, it shows that both NSW and SSP can also be engaged in B2G and G2B information
 185 exchange. Consequently, when both NSW and SSP operate in the same segment of the market,
 186 supporting similar specific activities, it should be clear that:

- 187 • their services are complementary to each other, and provided to serve different traders;
188 • their services are interoperable, to facilitate single submission of data by these traders;
189 • the legal basis and governance of their services differ, as the NSW operates in the public domain and
190 the SSP operates in the private domain. Consequently, the proper identification, authentication and
191 authorization procedures in place, as well as when and how data may be shared and under what
192 circumstances and with what organizations may also differ.
193

194 **3 Main functions of a Single Submission Portal**

195 SSPs can offer many functions. Below some functions of an SSP are stated. This list is not exclusive and
196 SSPs will not by default offer all functions:

- 197 • Facilitate the submission of data for single transactions from companies and especially from MSMEs
- 198 • Improve interoperability between MSME and Single Windows
- 199 • Electronically link government agencies that are involved in the trade process;
- 200 • Provide tangible cost savings for business and the government;
- 201 • Expedite cargo release and clearance by controlling agencies through the simplification of trade-
202 related processes and procedures;
- 203 • Provide benefits to the trading community by eliminating duplicated processes;
- 204 • Enable world-class trade facilitation practices by providing a fully-transparent and predictable
205 border environment
- 206 • Enhance transparency and impartial treatment in the fiscal and customs framework; and
- 207 • Eliminate corruption by improving methods to counter dishonest practices and by reducing
208 discretionary decisions.
- 209 • Facilitate communication from government agencies back to traders

210
211 The above functions are facilitated by the following.
212

213 **3.1 Single Entry**

214 The Single-Entry characteristic of an SSP is its most fundamental characteristic.
215 This functionality implies one single point of access. The “single entry” feature, supplemented with the
216 “single submission” feature, means that traders do not need to submit their data separately, instead
217 data submission is only performed once. The SSP system may offer a single point of access to various
218 parties’ and government agencies’ back end systems.
219

220 The SSP may offer a set of shared services and may exhibit intelligence that differentiates it from data
221 switches and from gateways. Examples of such shared services may include orchestration of inter-
222 agency business processes which is shown as a single business service to users.
223

224 The SSP may undertake onward distribution of the relevant documentation and/or data requirements to
225 the participating authorities or agencies. After examination of the documentation and/or data by the
226 relevant authorities or agencies, the results can be notified to the applicants through the SSP.
227

228 **3.2 Single Submission**

229 This function implies one-off submission of data and relevant information to an SSP for onward
230 distribution, at the request of and with the permission of the entitled person, according to the user
231 agreement, to service providers and government agencies through the single-entry point. As described
232 above, this feature implies that the traders submit their data only once through the single-entry point.
233

234 After submission, the data is made available to any authorized party or to government agencies which
235 require them. However, the “one-off submission” feature does not refer to a single transmission of data
236 as the data can be transmitted multiple times. This allows traders to incrementally submit data, as it
237 becomes available and is needed. Consequently, in SSPs, the following principles could be implemented:

- 238 • Incremental submission of data; This is required in order to reflect a change or progression in a
239 transaction.
- 240 • Reusability of data; This refers to the submission of data to multiple parties including government
241 agencies and/or private sector service providers when this is required and is permitted by the
242 entitled person.
243

244 **3.3 User agreements**

245 For terms and obligations related to data privacy, storage, transfer, transmission and use, the SSP may
246 operate based on a User Agreement. The purpose of a User Agreement is to prevent disputes related to
247 data management by governing the limitations on use, addressing obligations related to data safety and
248 outlining any liabilities that may arise from the misuse of all private and confidential data by the SSP.
249 This therefore means that the user agreement ensures that the trader’s confidential data is kept private
250 in all transactions conducted with and by the SSP.
251

252 **3.4 Electronic Environment**

253 SSP operators facilitate the move from paper-based systems to electronic environments, where required
254 information is submitted, maintained and shared in an electronic form. The basis of a paperless system
255 is the identification of the required documents / forms / licences and the data that these documents
256 require, as well as the standardization of this information.
257

258 For parties to exchange information using fully electronic messages effectively, all information elements
259 need to be clearly defined and unambiguous, both from a semantic and syntactical perspective.

260 Therefore, it is highly recommended that the format of any electronic data exchange be recognised by
261 industry standards, involved parties make no distinction between paper-based and electronic
262 information and the data exchange itself is governed by a legal framework (see 3.3 and 3.6).
263

264 **3.5 Standardized Documents and Data**

265 Standardizing the information contained in its data flows is very important in an SSP as it is the key
266 element in linking together different parties and government agencies as well as the parties within
267 different countries (i.e. achieving cross-border connectivity).
268

269 The success of an SSP depends heavily on the ability to exchange messages in a format that the systems
270 on both sides (private-sector parties and government agencies) can understand and manage (this is
271 called “semantic interoperability”). This implies a common data reference model which serves as the
272 logical model for the information used in cross-border trade.

273 This common data reference model for cross-border trade serves as the basis for the electronic
274 documents specifications. In order to identify the elements of such a data reference model, one step in
275 an SSP implementation requires the analysis of data models used by the various systems with which the
276 SSP will communicate as well as the required documents (both paper-less and paper-based).

277
278 The process discussed above is also known as “data harmonization”. Within a Single Window
279 environment, data harmonization is defined as the act of reconciling the definition and representation
280 formats of data elements and this is also true for the SSP.

281 Through data harmonization, a set of core data elements (data elements with identical meanings but
282 which may be expressed using different vocabularies) can be extracted. Descriptions of each core data
283 element including its definition and representation format can then be formalized.

284
285 The goal of data harmonization is to eliminate redundancies, duplications and ambiguity in data,
286 culminating in a set of standardized data requirements and standardized messages. The outcome of
287 data harmonisation is the definition of national requirements, the mapping of these document
288 requirements to international standards and the harmonisation of data requirements across documents,
289 based on the comparison of the national trade requirements with international standards (e.g.
290 UN/CEFACT Recommendations).

291 Another outcome of data harmonization is the alignment of documents to international standards, the
292 usage of internationally accepted codes for trade data, and a reduction in the number of “documents”.

293
294 International standards which can be used include the UN Trade Data Elements Directory (UNTDDED) and
295 the UN/CEFACT Core Components Library (CCL).

296

297 **3.6 Sharing of Information (Information Dissemination)**

298 Important information (e.g., customs declarations, permits and certificates) can be maintained in
299 electronic format and shared with the appropriate parties or agency whenever it is requested and
300 allowed.

301
302 In order to achieve this, not only must the data elements for exchange be standardized, the appropriate
303 interfaces and message exchange formats must be defined in order to align the IT systems of the
304 involved parties. In the business domain, sharing of this information is protected by the user agreement,
305 as the legal framework that provides privacy, confidentiality and security in the exchange of
306 information.

307
308 However, it should be recognised that when the information is shared with the appropriate government
309 agency through a national single window (B2G), the use of the information by this government agency
310 and the sharing of this information between government agencies are governed by public law.

311

312 **4 Services that can be offered by a Single** 313 **Submission Portal**

314 **4.1 Data re-use and data accuracy**

315 SSP may service the re-use of data for different purposes, as using the data by another party for a
316 subsequent action in the underlying business process or using the data by another party for a different
317 business process or government action. Such a service should be governed by a proper legal framework
318 and agreement between the submitting party and the SSP operator.

319 For this purpose, the SSP operator should have a proper identification, authentication and authorization
320 procedure in place.
321

322 **4.2 Clearance by border authorities**

323 The SSP may enable and facilitate the provision of complete and accurate declaration data to cross-
324 border agencies. Cross border regulatory authorities (customs, veterinary inspection, product safety
325 authority, and others) may use the data provided by the SSP for risk-management purposes, clearance
326 purposes or other
327

328 Specifically, on clearance, the SSP need to have arrangements with Customs and other cross-border
329 agencies to provide trusted traders and authorised economic operators (AEOs) with quick release via the
330 green channel¹. Companies which have AEO status voluntarily meet a wide range of criteria and work in
331 close cooperation with customs authorities to assure the common objective of supply chain security.
332

333 The SSP can facilitate increased compliance by supporting a common declaration process and functions
334 by preventing declarants from sending information to authorities which does not follow business rules
335 as defined by authorities. This contributes to operators' ability to maintain their AEO status and
336 consequently continue to benefit from the related reduced inspection levels.
337

338 **4.3 Trade Finance**

339 The SSP can facilitate increased trade finance collection security by helping to check and validate trade
340 finance instruments for Letters of Credit terms, thereby providing better business risk control.
341

342 Some of the finance-related benefits for both traders (specifically MSMEs) and government that an SSP
343 can provide include:

- 344 • Since the money flow and logistics flow are conducted within the SSP, the information managed by
345 the SSP can provide a reliable basis for managing associated risks, facilitating trade financing and
346 compliance as well;

¹ The application of risk management and the use of risk-based selectivity (red/green channel) allows Customs to allocate its scarce resources to the high-risk areas while increasing the efficiency of the clearance process for low-risk shipments [TFIG UNECE Custom Risk management].

- 347 • The need to check all traders individually is reduced, particularly where the SSP's risk controls
348 include checking a trader's legitimacy before accepting them as a trader in the SSP.

349
350 Further, the SSP can facilitate financial functions such as collections, tax refunds, trade-related insurance
351 and loans.

352

353 **4.4 Logistics**

354 SSPs can offer a wide range of services connecting transport and logistics chains. Examples of such
355 services are:

- 356 • Information exchange regarding import and export of cargo between all players in the logistics and
357 transport chain, sharing detailed information like the manifest, bill of lading or electronic
358 consignment note,
359 • Contracting of transport and freight forwarding services,
360 • Status information and control, tracking and tracing of shipments throughout the entire logistics
361 chain.
362 • Terminal pre-notification for the pick-up or delivery of containers,
363 • Electronic facilitation of consolidation or division of shipments.

364

365 Where each of these services already deliver added-value to trade on a solitary basis, the combination
366 of services, combining and re-using information are important features in SSP. With this integral, real-
367 time re-use of available data, SSPs can enhance logistics by supporting synchro modal planning where
368 operators are enabled to change the modality of transport for goods or transport equipment at any
369 given node in the supply chain.

370

371 SSP's are ideally place to leverage the use of technologies such as the 'Internet of Things' (IOT),
372 Location-Based Services (LBS), Blockchain and Data Pipelines on its platform to create a more secure
373 trade lane to help operators:

- 374 • Gain insight on the status of the transported goods, especially on perishable goods,
375 • Improve logistics planning by using location-based data,
376 • Combat crime, such as theft.

377

378 As an ultimate result, traders can improve their supply chain compliance and trade facilitation thanks to
379 the SSP's rigorous systems and procedures.

380

381

382 **5 Benefits**

383 **5.1 Benefits for trade**

384 An SSP can offer trade benefits thanks to the opportunities it provides for data-sharing and re-use of
385 information in the supply chain, including in multimodal transport. Currently, many of these
386 opportunities are already provided by services which facilitate electronic information exchange between
387 business partners. The operators of these B2B services usually take a neutral position and facilitate an

388 intelligent and secure exchange of information that respects the business relations of their clients and
389 does not disturb free market processes.

390
391 When a range of such services is offered by one platform, facilitating data-sharing and the re-use of
392 information, in many cases it can be said that the platform operators already provide B2B ‘single
393 submission and multiple use of data’. The legal basis for such information sharing is the contract
394 between the data holder and the operator. This provision is not only used for the data holder’s business
395 needs, but also for its regulatory needs, as mentioned in chapter 2.2

396
397 When SSPs provide an interface to official, regulatory systems, whether existing or new, traders and
398 other supply chain stakeholders can continue to work using the web screens of the SSP or their own
399 industry applications and message standards, without being concerned by the consequences to their
400 systems and processes of an NSW implementation, or even changes to an existing NSW. In this respect,
401 the SSP ensures that B2G information exchange – and vice versa - is translated into the proper formats
402 and standards, and in compliance with industry and customer demands.

403

404 **5.2 Benefits for MSMEs**

405 MSMEs can benefit from the existence of SSPs due to a combination of features an SSP brings to the
406 trade environment.

407 Some benefits are:

- 408 • Single submission. When allowed by national legislation, MSMEs just need to submit all the
409 required information (e.g. customs, tax, inspection) once and do not need to submit information
410 to different places. This can improve their efficiency in international trade and reduce their
411 costs.
- 412 • Easier clearance. MSMEs can rely on SSPs to help them to take care of the clearance process
413 because SSP can facilitate the provision of complete and accurate declaration data to cross-
414 border agencies.
- 415 • Better financial support. MSMEs can get better financial support from banks with the help of an
416 SSP because an SSP may be able to facilitate increased trade finance collection security and
417 provide better business risk control. Banks can provide MSMEs with better credit rankings and
418 access to trade finance instruments when information on trade transactions is readily available
419 through an SSP.
- 420 • More efficient logistics. MSMEs can get more efficient and cheaper logistics and transport
421 services because SSPs can offer a wide range of services connecting transport and logistics
422 chains.
- 423 • Reduced business transaction costs: With an SSP, MSMEs can interact with the standard import
424 and export service eco-system with lower costs and higher efficiency. This may reduce MSMEs’
425 recruitment needs within their own international trade staff, thus saving human resources and
426 management costs.

427 **5.3 Benefits for administrations**

428 Administrations can benefit from the existence of SSPs due to a combination of features an SSP brings to
429 the Single Window environment. This combination of SSP features leads to more comprehensive,
430 streamlined and automated business compliance with governments’ legislative and regulatory

431 requirements than without a SSP. Consequently, as both SSP and the SW include the terms of
432 international trade treaties, this will also improve the efficiency of Single Windows.

433
434 SSPs could provide specific functions that Single Windows or authorities' systems may not cover.

435
436 Specific benefits are:

437• Enhanced quality of data;

438 SSPs often receive data from the source – data owner – and can ensure data quality by using
439 comprehensive validations on data input. Since these validations are carried out centrally and
440 consistently at SSPs, this also enhances the quality of the entire information chain. Often, SSPs have a
441 broad business knowledge which helps in determining the right validation mechanisms. A high level of
442 data quality ensures a smooth process with administration systems.

443
444• Shorter time-to-market for changes initiated by authorities;
445 As aligning changes only have to be done with a limited number of parties (the SSP and often only a few
446 associations representing the business parties impacted), this will lead to solutions which are faster and
447 easier to achieve and better fit the needs of all stakeholders.

448
449• Platform for connecting authorities with the business environment;
450 SSPs can provide a platform, online or offline, where authorities can consult business parties on the
451 implementation of new legislation, but also on business needs and technical developments. This
452 platform, based on a constructive co-operation among all parties, could have an official status or could
453 be more free-format depending on the needs of the stakeholders.

454
455• Easier road to standardisation for administrations;
456 SSPs can support the implementation and use of standardisation and harmonisation initiated by
457 authorities (B2G) as well support the continued use of well-established industry standards (B2B). This
458 position as an intermediary can be used to prevent business being confronted with standards that are
459 unfamiliar to them but can also be used to enhance harmonisation of standards on both sides.
460 Consequently, the SSP is able to translate new standards to old standards and vice versa, which can be
461 beneficiary to both administrations and the business environment.

462
463
464
465

466 **6 Some possible types of SSPs**

467 Multiple forms of systems can exist to assist the different actors on the supply chain to manage their
468 activities in the chain. Each actor can have a very different view and different data needs. Naturally, over
469 the years, software providers have developed systems to help each of these actors to perform their
470 activities in the most efficient way possible. It is therefore not surprising that in the list below many of
471 the types of SSPs identified cater to different types of economic operators. The main facilitation for each
472 of these economic operators is that they only need to exchange with their own SSP service provider and
473 that the SSP in question then performs the majority of the exchanges with other actors, whether they be
474 private sector actors or government agencies.

475 The multiplicity of different systems illustrates the importance of using international standards. If each
476 of these systems is developed and works in isolation from the others, it will be difficult or tedious to
477 establish connections with other systems and the information exchanged may be defined very
478 differently. For example, the date of arrival in a port community system would likely be very different
479 from the date of arrival in a warehouse management system and so on. We therefore highly
480 recommend using UN/CEFACT standards to define the base semantics of the information to be
481 exchanged and recommend the consideration of UN/CEFACT standards for the data exchange.

482 **6.1 PCS (Port Community System)**

483 A Port Community System usually defines itself as a neutral and open electronic platform enabling an
484 intelligent and secure exchange of information between public and private stakeholders in order to
485 improve the competitive position of sea- and/or airport communities (sometimes referred to as Port
486 Community User Groups)².

487 The PCS is often based around a single port (whether sea, air, inland, or rail) or multiple ports within an
488 economy. A PCS can be public, private or a public/private model. Where the PCS is a private
489 organization, a government may still consider it to be critical public infrastructure.

490
491 In situations where a Port Community System the same functions as a Single Window system, as defined
492 in Recommendation 33, it is no longer considered a SSP.

493 In particular, this could be the case when the PCS has received a clear mandate from the government to
494 be the sole provider of specific services to facilitate regulatory requirements, and there is only one PCS
495 in the given economy

496 If there are multiple PCSs in the same economy, then carriers or other economic operators trading
497 within the given economy will need to communicate with multiple systems; therefore, it is not a Single
498 Window for all operations within that economy.

499
500 When these conditions are fulfilled, the type of economic operator could be identified by the system in
501 its name (Single Window for maritime carriers...). Otherwise it might be considered a Single Submission
502 Portal or as a system contributing to a Single Environment³.

503

504 **6.2 CCS (Cargo Community System)**

505 A Cargo Community System (CCS) is an information technology platform linked to the freight flows
506 (import/export/transit) of any kind of cargo passing through an identified port, airport, or multimodal
507 site(s) at a local or national level. A CCS is open to all parties involved in cargo freight and logistics,
508 including customs administrations. It handles a database in which information is collected, processed,
509 stored and exchanged aiming to enhance freight optimization, trade safety and security, cargo tracking
510 and tracing, and the facilitation of customs and administrative procedures. These systems might be
511 considered a Single Submission Portal or as contributing to a Single Environment⁴.

512

² taken from terminology technical note

³ See also UNECE Technical Note on Terminology for Single Window and other electronic platforms

⁴ taken from terminology technical note

513 **6.3 Customs Clearance Systems**

514 Many economic operators who are involved in international trade utilize customs clearance
515 management software systems to prepare and transmit electronically all their detailed import, export or
516 transit declarations to government customs administration IT systems. As paper-based declaration
517 options are gradually replaced by the requirement for traders to file electronically, customs clearance
518 systems provide a valuable and indispensable tool to economic operators who rely on the services
519 offered in order to remain compliant with cross-border regulations.

520 Customs clearance systems often act as the front-end interface for traders to convey all their declarative
521 information to government agencies for the clearance of the goods. In addition to providing assistance
522 in the preparation of declarations and their supporting documents, these systems may also propose
523 other functionalities to traders to facilitate data-collection, automation, report creation and duty
524 payment monitoring, for example.

525 Customs clearance systems can also enable traders to coordinate with other partners in the supply chain
526 to exchange or prepare commercial documentation and data elements linked with cross-border
527 movement of goods.

528

529

530

531 **6.4 FFS (Freight Forwarding System)**

532 Most Freight Forwarders have electronic systems that permit them to prepare all the documentation
533 related to the movement of goods and to coordinate and exchange information with other actors on the
534 supply chain. The information is usually organized in a manner which is consistent with logistics
535 operations and can help with multiple aspects of such movements including the management of
536 arrivals/departures, the management of fleets, stock management and so on.

537 **6.5 ISMIT (Integrated Services for MSMEs in International Trade)**

538 ISMIT (Integrated Services for MSMEs in International Trade) Platforms can assemble service providers
539 and service partners (such as customs brokers, freight forwarders, logistics service providers,
540 warehouses, export agencies, banks, insurance companies, law firms, etc.) to provide MSMEs with
541 professional international trade services, such as customs clearance, tax refunds, foreign exchange
542 settlement, logistics, insurance, financing, legal advice, etc.⁵.

543

544

⁵ See <https://uncefact.unece.org/display/uncefactpublic/ISMIT+-+Integrated+Services+for+MSMEs+in+International+Trade>

545 **7 Key factors in the success of a Single Submission** 546 **Portal**

547 In order to be successful, the SSP should be able to act as a trusted third party when providing
548 information services, thus enabling B2B information exchange between stakeholders in trade and
549 transport.

550 In addition, the SSP should provide its clients with a user-interface or electronic interface using
551 internationally-recognized standards to facilitate the B2G and G2B information exchanges required for
552 regulatory processes.

553

554 Other key factors for the success of an SSP are:

- 555 • Knowledge of cross-border trade- and transport regulatory requirements;
 - 556 • An accreditation to provide a Single-Entry Point for Business to Government (B2G) information
557 exchange, according to national law;
 - 558 • Long-term commitment of one or more investors
 - 559 • 24/7 service availability;
 - 560 • Optimal opportunities for business, when they wish to do so, to re-use their data;
 - 561 • Clear uncoupling of the public and private domains, such that SSP clients do not need to adapt their
562 interfaces or systems due to changes imposed by the NSW operator (or other stakeholders that use
563 the SSP such as banks) because these are handled by the interface between the NSW (or others) and
564 the SSP;
 - 565 • Acting as trusted third party, ensuring mutual trust and equality to its clients;
 - 566 • Focus on information exchange between multiple types of stakeholders in the same business
567 environment; and
 - 568 • Cost efficiency.
- 569

570

571

ANNEX 1 Table of abbreviations

572

Acronym	Signification
B2B	Business to Business
B2G	Business to Government
CCS	Cargo Community System
FFS	Freight Forwarding System
G2G	Government to Government
ISMIT	Integrated Services for MSMEs in International Trade
MSME	Micro-, Small- and Medium-sized Enterprises
NSW	National Single Window
PCS	Port Community System
PGA	Participating government agencies
RSW	Regional Single Window
SME	Small- and Medium-sized Enterprises
SSP	Single-Submission Portal
UN/CEFACT	United Nations Centre for Trade Facilitation and Electronic Business
UNECE	United Nations Economic Commission for Europe

573

574

ANNEX 2 Explanation of terms

575

Term	Definition
Portal	An access point that allows traders to exchange information related to a specific activity in a single electronic platform
Platform	A platform is any hardware or software used to host an application or service.

576

577 **ANNEX 3 Repository/Case Studies of Single**
578 **Submission Portals**

579 Will be provided separately. Based on the questionnaire (format for SSP to be developed)